

2025 ANNUAL PROGRESS REPORT FOR THE 2035 SAN JOAQUIN COUNTY GENERAL PLAN

Introduction

The San Joaquin County Board of Supervisors approved a comprehensive General Plan update on December 13, 2016, which is commonly referred to as the 2035 General Plan. Since 2016, the Board of Supervisors has also approved a number of updates to the 2035 General Plan, most of which have been minor in nature and primarily impact the Land Use Element. As a historically agricultural region, San Joaquin County still maintains a number of rural areas with significant natural resources. These agricultural and open space areas in combination with access to an extensive network of roads, railways, waterways, and airports results in a diverse economic and cultural setting. The 2035 General Plan attempts to balance the various needs of the County's residents by both protecting resources and communities while also offering economic opportunities. This Annual Progress Report seeks to identify ways in which San Joaquin County is meeting these needs through specific implementation programs.

Contents

1. Specific Implementation Programs

Specific implementation programs from San Joaquin County's 2035 General Plan, Part 4. Administration and Implementation, are listed in the following tables. An implementation program is an action, procedure, program, or technique that carries out general plan policy. Following each implementation program is a description of which policy(ies) the program implements, which County department(s) is responsible for implementation, which department(s) will support the responsible department(s), and the status of the program. If the responsible department has changed since the 2035 General Plan was approved in 2016, this is generally noted in the program status.

The implementation program tables are organized as follows to identify which General Plan element(s) they pertain to:

- Table 4-1: Land Use
- Table 4-2: Communities
- Table 4-3: Economic Development
- Table 4-4: Transportation and Mobility
- Table 4-5: Infrastructure and Services
- Table 4-6: Public Health and Safety
- Table 4-7: Natural and Cultural Resources

2. General Plan Amendments/Major Development Applications

General Plan amendments and major development applications approved in 2025 are included as a single, summarized list since they are often processed concurrently.

3. Planning Goals

A narrative of the San Joaquin County Community Development Department's planning goals is also included.

Key Dates

Approval of Most Recent Comprehensive Update: December 13, 2016

Anticipated Date of General Plan APR Acceptance by the Board of Supervisors: May 12, 2026

Anticipated Date of Acceptance of Housing Element Update by Board of Supervisors: May 12, 2026

1. Specific Implementation Programs

LU Community Development Element Table 4-1: Land Use	
<p>Program LU-A: Development Title Consistency. The County shall update the Development Title to ensure consistency with the General Plan Land Use Diagram and the policies in the General Plan. (RDR)</p>	
Implements Which Policy(ies)	LU-1.3; LU-1.9; LU-2.15; LU-2.17
Responsible Department(s)	Community Development
Supporting Department(s)	
<p>STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update and the Community Development Department continues to process additional updates, as needed. In 2025, the Board of Supervisors approved a 4th cleanup Text Amendment.</p>	
<p>Program LU-B: County General Plan Consistency. The County shall prepare written comments to the Local Agency Formation Commission (LAFCO) regarding the consistency with the General Plan of any proposed changes in the sphere of influence or other urban boundaries for governmental entities that provide water or sewer services. (RDR/IGC)</p>	
Implements Which Policy(ies)	LU-1.10; LU-7.13
Responsible Department(s)	Community Development
Supporting Department(s)	
<p>STATUS: The Community Development Department prepares comments upon request.</p>	
<p>Program LU-C: General Plan Review. The County shall annually review the General Plan, focusing principally on actions undertaken in the previous year to carry out the implementation programs of the Plan. The review will entail a report to the Planning Commission and Board of Supervisors that includes, if necessary, recommendations for amendments to the General Plan. (PSP/PSR)</p>	
Implements Which Policy(ies)	LU-1.2; LU-1.3
Responsible Department(s)	Community Development
Supporting Department(s)	Public Works, Environmental Health
<p>STATUS: This is an ongoing project. Currently, the Community Development Department is working on an amendment to the 6th Cycle Housing Element update to remove references to the City of Mountain House, which incorporated in 2024 as the County was completing the update. The Community Development Department also began the process to evaluate other General Plan elements to determine where additional updates are required to address changes in State law.</p>	

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Program LU-D: GIS Database. The County shall develop and maintain a GIS database that identifies, by parcel, land use, infrastructure, and environmental information. (PSR)	
Implements Which Policy(ies)	LU-1.2; LU-1.3
Responsible Department(s)	Community Development
Supporting Department(s)	
STATUS: The Community Development Department's GIS (Geographic Information Systems) Division was reassigned to the Assessor's Office. GIS maintains Parcel Viewer for relevant parcel information, including zoning and General Plan designations, infrastructure related districts (where applicable), and environmental information.	

	<h2 style="margin: 0;">Community Development Element</h2> <h3 style="margin: 0;">Table 4-2: Communities</h3>
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Program C-A: Standards for Facilities and Services in Rural Communities. The County shall adopt standards for facilities and services in rural communities that protect basic public health and safety and the environment, but are financially supportable at rural densities and do not encourage urban development. (RDR)	
Implements Which Policy(ies)	C-3.4; C-3.5
Responsible Department(s)	Community Development, Environmental Health
Supporting Department(s)	
STATUS: In April 2016, as required by State law and regulated by the State Water Resources Control Board, the Environmental Health Department developed the Onsite Wastewater Treatment Systems Local Agency Management Program (LAMP) to manage to protect public health and water quality. The LAMP prescribes proper mitigation measures that provide effective sewage treatment and achieve the purpose of the LAMP in protecting water quality and maintaining the highest level of ground and surface water protection, while also allowing current use and development of properties within all areas in San Joaquin County.	
Program C-B: Circulation Improvements for Lockeford, The County shall continue to explore the feasibility of a State Route 12/88 bypass around Lockeford. As an interim solution to congestion as planned development occurs, the County shall evaluate and consider operational improvements along the highway and circulation improvements within Lockeford. If a bypass is built, the County shall a re-evaluation the planned land uses plan within Lockeford. (RDR)	
Implements Which Policy(ies)	C-3.4; C-3.5
Responsible Department(s)	Public Works, Community Development

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Supporting Department(s)	
STATUS: The Department of Public Works is currently partnering with the California Department of Transportation on the State Route 88 Pavement Anchor Project to develop multimodal improvements that include extending sidewalks and adding Class II bike lanes in various areas of Lockeford to improve mobility for pedestrians and bicyclists. This is an ongoing project and construction is anticipated to be completed by mid-2028.	

ED	Community Development Element Table 4-3: Economic Development
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ED-A: Economic Development Strategy. The County shall prepare and submit an annual report to the Board of Supervisors that evaluates implementation of the Comprehensive Economic Development Strategy, and shall review and update, as necessary, the Strategy every five years. (PSP)

Implements Policy(ies)	Which	All ED Policies
Responsible Department(s)		Employment & Economic Development
Supporting Department(s)		County Administrator's Office

STATUS: On August 13, 2019, the Employment and Economic Development Department (EEDD) presented the 2019-2024 Comprehensive Economic Development Strategy (CEDS) to the Board. On May 30, 2024, EEDD requested community input on updating the CEDS, which was followed by four stakeholder workshops in July 2024. On January 14, 2025, the Board of Supervisors accepted the 2025-2030 CEDS for San Joaquin County.

ED-B: Monitor Jobs/Housing Ratio. The County shall work with the cities in the County to monitor the ratio of employment opportunities to housing, and report annually to the Board of Supervisors on the jobs/housing balance. (PSR)

Implements Policy(ies)	Which	ED-1.4
Responsible Department(s)		Community Development
Supporting Department(s)		Employment & Economic Development

STATUS: The County, Cities within the County, local and regional agencies, businesses, and several public-private sector organizations developed the 2025-2030 Comprehensive Economic Development Strategy (CEDS) which includes information about existing and potential areas for industrial and commercial development, as well as available affordable housing opportunities.

ED-C: Inventory Available Space. Work with the San Joaquin Partnership, cities within the County, chambers of commerce, and real estate representatives to annually inventory existing commercial and industrial space, as well as vacant and underutilized commercial and industrial sites. The County shall

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report annually to the Board of Supervisors on the availability of commercial and industrial space for new development and new businesses. (PSR)	
Implements Which Policy(ies)	ED-3.1
Responsible Department(s)	Employment & Economic Development
Supporting Department(s)	Community Development, County Administrator's Office
STATUS: Both the 2019-2024 CEDS and the 2025-2030 CEDS have provided a general overview of commercial and industrial developments, and the economic development conditions, including assets, challenges, and opportunities.	
ED-D: Information on Permitting Procedures. The County shall prepare and distribute information that effectively outlines permitting and licensing procedures to facilitate the process for starting a new business in the County. (PI)	
Implements Which Policy(ies)	ED-1.3
Responsible Department(s)	Employment & Economic Development
Supporting Department(s)	Community Development; Public Works
STATUS: Procedures are updated on an ongoing basis. Business licensing information can currently be found on the County website. Additionally, the County implemented a software update in May of 2024 to streamline and modernize the Business License application process. The Community Development Department has worked with the Information Systems Division to continue improving the application process.	
ED-E: New and Existing Business Support. The County shall identify and develop financial incentives to attract new investment and support existing businesses, particularly small locally-owned businesses. This should include pursuing funding for entrepreneurial entities, including private and venture capital funding. (PSP/FB)	
Implements Which Policy(ies)	ED-1.2
Responsible Department(s)	Community Development, County Administrator's Office
Supporting Department(s)	Public Works
STATUS: The San Joaquin County Economic Development Association (EDA) in cooperation with the Employment and Economic Development Department, Chambers of Commerce and local governments, provides a "one-stop" business resource to assist business developments with tools such as business training building and site availability, employee recruitment and training, and referrals to a business assistance program. Additionally, the EDA provides business loan package preparation for acquisition of owner-occupied land and facilities, machinery and equipment, leasehold improvements, inventory and work capital. Information about the EDA is available on the Employment and Economic Development Department website.	

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<p>ED-F: Innovative Technology Businesses. The County shall work with San Joaquin Partnership and other economic development organizations to conduct a study to identify innovative technology businesses (e.g., green technology, alternative energy, and research and development) that San Joaquin County has a competitive advantage in attracting. Based on findings from the study, the County shall develop and implement a strategy to attract firms in innovative industries to the County. (PSR)</p>	
Implements Which Policy(ies)	ED-1.5; ED-2.4
Responsible Department(s)	Employment & Economic Development
Supporting Department(s)	County Administrator's Office
<p>STATUS: The County is partners with iHub San Joaquin, whose mission is to develop new partnerships, stimulate economic development, create new jobs, and nurture entrepreneurship and enterprises dedicated to innovative and emerging technologies. iHub San Joaquin is specifically interested in re-invigorating the region's economy as a center for sustainable technologies in health care, agri-business, and sustainable construction technology. iHub San Joaquin co-hosted the California Forward's Economic Summit in October 2025.</p>	
<p>ED-G: Customer Service. The County shall conduct annual customer service rating surveys to elicit feedback from businesses in the County on County services. The County shall report to the Board of Supervisors on findings from the study and adjust its customer service policies and procedures, as necessary, to provide the best possible service. (PSP/PSR)</p>	
Implements Which Policy(ies)	ED-1.3
Responsible Department(s)	Employment & Economic Development
Supporting Department(s)	Community Development; Public Works
<p>STATUS: This is an ongoing process. The Community Development Department website contains a survey to collect community input regarding use of the current permitting system, which is continually being improved.</p>	
<p>ED-H: Wine and Hospitality Overlay Zone. The County shall support the expansion of the wine and hospitality industries by developing and maintaining appropriate regulations that identify areas of the County appropriate for expanding the wine and hospitality industries. (RDR)</p>	
Implements Which Policy(ies)	ED-4.7; ED-5.2
Responsible Department(s)	Community Development
Supporting Department(s)	N/A
<p>STATUS: This is an ongoing process. The Development Title contains regulations for uses that fall within the wine and hospitality industries, including information about the zones where these uses may be permitted. Additionally, Chapter 9-410 contains specific regulations for wineries and related uses. Development Title regulations are updated periodically, as needed.</p>	

Transportation and Mobility (TM)

TM Public Facilities and Services Element Table 4-4: Transportation and Mobility	
<p>Program TM-A: Traffic Mitigation Fee. The County shall review and update, as necessary, its traffic impact mitigation and road improvement fees per AB 1600. (RDR/FB)</p>	
Implements Which Policy(ies)	TM-1.15; TM-1.18; TM-2.6
Responsible Department(s)	Public Works
Supporting Department(s)	
<p>STATUS: The Department of Public Works presents the Board of Supervisors with an annual review of the Traffic Impact Mitigation Fee (TIMF) and any updates. On November 18, 2025, the Board of Supervisors accepted the 2024-2025 annual report. As per the TIMF program, the automatic fee update went into effect on July 1, 2025. In addition to the County's TIMF program, the County participates in the Regional Traffic Impact Fee (RTIF) program facilitated by the San Joaquin Council of Governments for regional road improvements. On June 27, 2024, the SJCOG Board of Directors approved a comprehensive 8-year update. The RTIF program also includes an automatic annual update at the beginning of the fiscal year (July 1st).</p>	
<p>Program TM-D: Update Roadway Standards. The County shall continue to review and update the Roadway Standards within the Development Title as necessary to reflect the policies of the General Plan. (RDR)</p>	
Implements Which Policy(ies)	TM-3.1
Responsible Department(s)	Public Works
Supporting Department(s)	Community Development
<p>STATUS: This is an ongoing process. In 2022, an updated Development Title was approved, which contains roadway standards in Chapter 9-608 Roadways. Additional updates are completed, as needed.</p>	
<p>Program TM-E: Traffic Studies. The County shall update, as necessary, standards, criteria for defining significant impacts, and procedures for traffic studies to determine needed road improvements. (RDR)</p>	
Implements Which Policy(ies)	TM-3.2; TM-3.7; TM-3.9; TM-3.11
Responsible Department(s)	Public Works
Supporting Department(s)	

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<p>STATUS: This is an ongoing process. In 2022, an updated Development Title was approved, which contains traffic study requirements in 9-608.050 Traffic Analyses. Additional updates are completed, as needed.</p>	
<p>Program TM-F Driveway Standards. The County shall update, as necessary, access standards for driveways and other encroachments on County roads. On State highways these standards shall be coordinated with Caltrans. (RDR)</p>	
Implements Which Policy(ies)	TM-3.3
Responsible Department(s)	Public Works
Supporting Department(s)	
<p>STATUS: This is an ongoing process. In 2022, an updated Development Title was approved, which contains driveway requirements in 9-607.040 Driveways. Additional updates are completed, as needed.</p>	
<p>Program TM-G: Bicycle Master Plan. The County shall review and update the Bicycle Master Plan every five years to ensure its applicability to the current state of the bicycle network, bicycle facilities, and bicycle ridership numbers. (PSP)</p>	
Implements Which Policy(ies)	TM-4.1; TM-4.7; TM-4.8; TM-4.9
Responsible Department(s)	Public Works
Supporting Department(s)	
<p>STATUS: On December 15, 2020, the Board of Supervisors approved the latest Bicycle Master Plan update presented by the Department of Public Works.</p>	

Infrastructure and Services (IS)

<div style="display: flex; justify-content: space-between; align-items: center;"> <div style="font-size: 48pt; font-weight: bold; letter-spacing: -2px;">IS</div> <div> <p style="margin: 0;">Public Facilities and Services Element</p> <p style="margin: 0;">Table 4-5: Infrastructure and Services</p> </div> </div>	
<p>Program IS-A: Infrastructure Improvements and Funding. The County shall prepare, adopt, and periodically update capital improvement programs for all County-owned and operated facilities and services to ensure consistency with the General Plan in order to maintain an adequate level-of-service. (PSP/FB)</p>	
Implements Which Policy(ies)	IS-1.1; IS-1.3; IS-1.4; IS-1.5
Responsible Department(s)	General Services
Supporting Department(s)	Public Facilities

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STATUS: On July 11, 2023, the Board of Supervisors approved the five-year Capital Improvement Plan for Fiscal Years 2023-2024 through 2027-2028, which includes the County's plan for short-term and long-term infrastructure development of new building and major renovation construction projects generally defining the specific projects, their cost, and timing.

Program IS-B: Climate Change Impacts Monitoring. The County shall monitor and prepare regular reports on expected impacts on public facilities and services due to the results of climate change. Based on findings from these reports, the County shall make necessary updates to facility and services plans and operations to help the County adapt to the anticipated effects of climate change. (PSR)

Implements Which Policy(ies)	IS-1.11
Responsible Department(s)	Public Facilities
Supporting Department(s)	Community Development, Public Works, Office of Emergency Services, Sheriff

STATUS: This is an ongoing process with reports prepared as needed. The County is a member agency of the San Joaquin Council of Governments and regularly participates in the various meetings, including those about climate change and resiliency. Additionally, the County's Local Hazard Mitigation Plan approved by the Board of Supervisors in 2023 addresses various hazards, including extreme heat. In October of 2024, the County also held a kick-off meeting to update the plan to a Multi-Jurisdictional Hazard Mitigation Plan to extend the applicability to the entire Operational Area. This plan is anticipated to be completed in 2026.

Program IS-C: Sustainability Master Plan. The County shall prepare and adopt a Sustainability Master Plan that guides County efforts to incorporate sustainability strategies (e.g., energy efficiency, water conservation, waste reduction/recycling, purchasing preferences) into its facilities, operations, and activities. (PSP/SO)

Implements Which Policy(ies)	IS-3.2
Responsible Department(s)	County Administrator
Supporting Department(s)	Public Works, Community Development, Public Works, Office of Emergency Services, Sheriff

STATUS: As part of the County Administrative Manual, the County has a Green Purchasing Policy and Procedure to establish purchasing practices that promote sustainability of the environment in accordance with Federal, State and local ordinances, as well as to model environmentally-friendly purchasing of recycled products to encourage other community purchasers to adopt similar goals. Additionally, any remodeling and new construction of County facilities is processed with building permits through the Community Development Department's Building Division that ensure that current energy efficiency and water conservation requirements are being met. The Solid Waste Division of the County's Department of Public Works also maintains a recycling program.

Program IS-D: Required Water Supply Facilities. The County shall update the Development Title to specify requirements for water supply facilities for new development. (RDR)

Implements Which Policy(ies)	IS-5.1; IS-5.2
Responsible Department(s)	Community Development

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Supporting Department(s)	Public Works, Environmental Health
STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update and the Community Development Department continues to process additional updates in consultation with the Environmental Health Department and Department of Public Works, as needed.	
Program IS-E: Water Conservation Ordinance. The County shall review and update, as necessary, the Water Conservation Ordinance to incorporate best management practices for conserving water. (RDR)	
Implements Which Policy(ies)	IS-4.8
Responsible Department(s)	Public Works
Supporting Department(s)	
STATUS: This is an ongoing process. The latest Water Conservation Ordinance (No. 4450) was approved by the Board of Supervisors on August 12, 2014, and the County has water conservation measures that are always in place. However, in 2022, a Stage II Water Emergency was declared and additional measures were added in response to a Drought State of Emergency declared by the Governor. On December 9, 2025, the County changed this to a Stage I Water Emergency in recognition of the Governor's termination of the emergency declaration in 2023, but to address decreasing groundwater levels in San Joaquin County that were discovered in early 2025.	
Program IS-F: Water Conservation Education. The County shall work with water districts and public agencies in the County to continue implementing a water conservation education program to increase public awareness of efficiently conserving, using, reusing, and managing water resources and incentives to install conservation measures. (IGC/PI)	
Implements Which Policy(ies)	IS-4.8; IS-4.18; IS-4.19; IS-20
Responsible Department(s)	Public Works
Supporting Department(s)	
STATUS: The Department of Public Works maintains information about water conservation efforts and requirements on their website. Additionally, the Office of Emergency Services maintains a website for disaster preparedness with links to water conservation tips from the various cities, as well as several special districts and water districts within San Joaquin County.	
Program IS-G: Wastewater System Standards. The County shall review and update onsite septic system standards consistent with the State Water Resources Control Board Onsite Wastewater Treatment Systems Policy. (RDR)	
Implements Which Policy(ies)	IS-6.1; IS-6.3; IS-6.4
Responsible Department(s)	Environmental Health
Supporting Department(s)	Public Works

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<p>STATUS: This is an ongoing process. In April 2016, as required by State law and regulated by the State Water Resources Control Board, the Environmental Health Department developed the Onsite Wastewater Treatment Systems Local Agency Management Program (LAMP) which contains permitting, installation, and inspection requirements for onsite septic systems.</p>	
<p>Program IS-H: Required Wastewater Services. The County shall update the Development Title to include specific wastewater treatment requirements for new development. (RDR)</p>	
Implements Which Policy(ies)	IS-6.3
Responsible Department(s)	Community Development
Supporting Department(s)	Public Works, Environmental Health
<p>STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update and the Community Development Department continues to process additional updates in consultation with other departments, as needed. On December 9, 2025, the Board of Supervisors approved minor changes to wastewater treatment requirements proposed by the Community Development Department in consultation with the Environmental Health Department.</p>	
<p>Program IS-I: Best Management Practices. The County shall prepare and adopt updated low-impact development (LID) standards and best management practices (BMPs) for new development projects as part of its stormwater management and grading ordinance. These standards and BMPs will ensure compliance with National Pollutant Discharge Elimination System (NPDES) Phase 1 and Phase 2 Municipal Separate Storm Sewer System programs (MS4). It will also encourage alternative storm water management systems, natural drainage systems and LID approaches to managing stormwater that improve water quality. (RDR)</p>	
Implements Which Policy(ies)	IS-7.1
Responsible Department(s)	Public Works
Supporting Department(s)	
<p>STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update that included Chapter 9-812 Grading and Drainage Permits which established permit procedures for construction grading and drainage. On December 9, 2025, the Board of Supervisors approved minor changes to stormwater drainage requirements proposed by the Community Development Department in consultation with the Department of Public Works.</p>	
<p>Program IS-J: Mandatory Collection Ordinance. The County shall develop and adopt an ordinance requiring solid waste collection, including recycling, from all Urban and Rural communities. (RDR)</p>	
Implements Which Policy(ies)	PHS-6.5
Responsible Department(s)	Public Works
Supporting Department(s)	Environmental Health

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STATUS: Since 1994, the County has required mandatory solid waste collection in residential areas identified on the Mandatory Collection and Refuse Service Areas map. Additionally, since 2012, the County has required businesses and multi-family dwellings of five or more units to collect recycling.	
Program IS-K: Waste-to-Energy. The County shall prepare a study on the feasibility of developing a waste-to-energy facility, including a methane gas recovery operation. Based on findings from the study, the County shall make recommendations to the Board of Supervisors for follow-up implementation. (PSR)	
Implements Which Policy(ies)	PHS-6.4; PHS-6.5
Responsible Department(s)	Public Works
Supporting Department(s)	Community Development, Environmental Health
STATUS: There is a gas to energy facility located at the County's Foothill Landfill.	
Program IS-L: Waste Management Plan. The County shall review and update as necessary the Waste Management Plan every five years. (PSP)	
Implements Which Policy(ies)	IS-7.4
Responsible Department(s)	Public Works
Supporting Department(s)	
STATUS: This is an ongoing process.	
Program IS-M: Undergrounding of Utilities. The County shall update the Development Title to include provisions regarding the underground placement of gas and electricity transmission and distribution facilities and telecommunications facilities. (RDR)	
Implements Which Policy(ies)	LU-3.1; LU-3.10
Responsible Department(s)	Community Development
Supporting Department(s)	Public Works
STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update that included Chapter 9-411 Wireless Telecommunication Facilities and Chapter 9-609 Underground and Overhead Utilities. Chapter 9-411 establishes reasonable regulations, to the extent permitted under California and federal law, for the installation, operation, collocation, modification, maintenance and removal of wireless communication facilities, while Chapter 9-609 specifies requirements and standards for underground utilities.	
Program IS-N: Library Facilities Master Plan. The County shall review and update as necessary the Stockton-San Joaquin County Library Facilities Master Plan every five years. (PSP)	
Implements Which Policy(ies)	LU-9.1

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Responsible Department(s)	Stockton-San Joaquin County Public Library
Supporting Department(s)	
STATUS: This is an ongoing process.	
Program IS-O: Ongoing Needs Assessment. The County shall conduct a bi-annual survey to assess the need for additional library services at existing branch libraries and by the bookmobiles. Based on findings from the studies, the County shall make recommendations to the Stockton-San Joaquin County Library on addressing identified deficiencies and needs. (PSP/PI)	
Implements Which Policy(ies)	LU-9.1
Responsible Department(s)	Stockton-San Joaquin County Public Library
Supporting Department(s)	
STATUS: This is an ongoing process. On June 20, 2023, the Stockton-San Joaquin County Public Library Deputy Director/City Librarian presented the most recent Library report to the Board of Supervisors.	
Program IS-P: Seasonal Law Enforcement Standard. The County shall establish a seasonal law enforcement service standard to address increased demand for deputies on County waterways during certain periods of the year. The standard shall be based on relevant factors, such as the number of registered boaters in the County, the number of calls for service from previous years, and service population averages. (RDR)	
Implements Which Policy(ies)	IS-1.1
Responsible Department(s)	Sheriff
Supporting Department(s)	
STATUS: The County maintains a Boating fleet, and the Sheriff's Office provides boat patrols, as needed.	
Program IS-Q: Fireflows. The County shall coordinate with local fire districts and CalFire to update the Development Title to include water system fireflow requirements for new development. (RDR/IGC)	
Implements Which Policy(ies)	IS-5.1; IS-5.6
Responsible Department(s)	Community Development
Supporting Department(s)	
STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update with Chapter 9-602 Water Supply, which specifies the requirements for water systems in both new and existing development. Requirements include that sufficient water shall be always available to meet the total requirements of all users under maximum demand conditions from the water sources and distribution reservoirs, including water for domestic and fire protection purposes. In 2023, the Department	

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of Public Works completed a Fire Flow Study to evaluate the County's special districts lacking adequate fire flow to support new home construction, and identify which districts would be good candidates for improvements that allow the districts to provide the required fire flow.	
Program IS-R: Defensible Space. The County shall develop and adopt a Defensible Space Concepts Design Review Manual. (RDR)	
Implements Which Policy(ies)	PHS-4.3; PHS-4.4; PHS-4.5
Responsible Department(s)	Community Development
Supporting Department(s)	
STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update that includes setback and fire access requirements. Additionally, development projects and building permits are reviewed by local fire districts or County Fire Prevention staff to ensure compliance with fire regulations.	
Program IS-S: Impact Fees. The County shall develop and adopt impact fees to offset the costs of providing fire and law enforcement services. (FB)	
Implements Which Policy(ies)	PHS-4.2
Responsible Department(s)	Community Development
Supporting Department(s)	CAO, Sheriff
STATUS: Development Title Section 9-610.060 establishes a Fire Protection Facilities Improvement Fee to pay for the improvement of fire protection facilities due to the impacts of development in unincorporated areas. Development Title Section 9-610.070 established the County Capital Facilities Development Impact Fee Program to finance region-serving Capital Facilities located throughout the County that are used by the residents and businesses within each city, as well as the unincorporated area. This fee ensures that new development pays its proportionate share for these improvements	

<h1 style="font-size: 48px; margin: 0;">PHS</h1>	<p>Public Health and Safety Element</p>
	<p>Table 4-6: Public Health and Safety</p>
<p>PHS-A: Emergency Operations Plans and Hazard Mitigation Plans. The County shall review and update the following emergency operations and hazard mitigation plans every five years:</p> <ul style="list-style-type: none"> • Emergency Operations Plan, • Mountain House Community Emergency Operations Plan, • Multi-Hazard Functional Plan, and • Local Hazard Mitigation Plan, and • Flood Safety Plan and Contingency Mapping. (PSP/SO) 	

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Implements Which Policy(ies)	PHS-1.3
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	
STATUS: These plans are updated periodically, as required. Most recently, the Emergency Operations Plan/Hazardous Material Area Plan was updated in 2022, and the Local Hazard Mitigation Plan (LHMP) was updated in 2023. In October of 2024, the County also held a kick-off meeting to update the LHMP to a Multi-Jurisdictional Hazard Mitigation Plan to extend the applicability to the entire Operational Area. Completion of this plan is anticipated in 2026.	
PHS-B: Emergency Evacuation Routes. The County shall provide information about emergency evacuation routes to the public through the County website. (PI)	
Implements Which Policy(ies)	PHS-1.3; PHS-1.10
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Public Works
STATUS: The Office of Emergency Services website contains links to evacuation route maps and brochures.	
PHS-C: Disaster Simulation Exercise. The County shall coordinate a biannual disaster simulation exercise to clarify and test staff emergency duties. (SO)	
Implements Which Policy(ies)	PHS-1.4
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Sheriff's Department
STATUS: Disaster simulation exercises are periodically coordinated.	
PHS-D: Emergency Preparedness Information Program. The County shall continue to prepare brochures and fliers, and provide information on its website to inform citizens of government emergency plans and encourage business, agency, and household emergency preparedness. (PI)	
Implements Which Policy(ies)	PHS-1.2; PHS-1.3; PHS-1.5
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	

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STATUS: The Office of Emergency Services website contains link to brochures with emergency evacuation information and other disaster/emergency preparedness information.

PHS-E: Climate Change Monitoring and Adaptation. The County shall develop and implement a program to monitor the impacts of climate change and uses adaptive management to develop new strategies and modify existing strategies to respond to the impacts of climate change. (PSP/PSR)

Implements Which Policy(ies)	PHS-1.1
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Community Development, Public Works

STATUS: The Severe Weather Hazard Annex developed in October 2023 addresses potential weather impacts, including those related to climate change modeling forecasts of an increase in the frequency, intensity, and duration of extreme heat events and heatwave-waves. Additionally, the County currently participates in various meetings with the local San Joaquin Council of Governments, which include programs that address the affects of climate change on the local population and transportation/mobility.

PHS-F: Climate Change Information Program. The County shall prepare brochures and fliers, and provide information on its website to inform citizens of the potential impacts of climate change and how they can prepare for those impacts. Specifically, the promotional materials shall include information on the impacts of heat on human health. (PI)

Implements Which Policy(ies)	PHS-1.1
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Community Development, Public Works

STATUS: The Office of Emergency Services has a website dedicated to emergency preparedness where citizens can find information pertaining to various types of emergency situations including severe weather and extreme heat.

PHS-G: Countywide Flood Evacuation Plan. The County shall review and update, as necessary, San Joaquin County Flood Evacuation Plans every five years. (PSP)

Implements Which Policy(ies)	PHS-2.21, PHS-2.22
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Community Development

STATUS: The Office of Emergency Services website contains links to brochures with emergency evacuation information and other disaster/emergency preparedness information.

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PHS-H: Floodplain Management Ordinance. The County shall annually review and update, as necessary, Special Flood Hazard Area provisions contained in the Development Title to ensure adequate protection for structures located within identified flood zones. The County shall ensure that ordinance reflects Federal and State mandated flood management requirements (RDR/PSP)

Implements Which Policy(ies)	PHS-2.1; PHS-2.2; PHS-2.3; PHS-2.4; PHS-2.7; PHS-2.8; PHS-2.9
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Responsible Department(s)	Public Works
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Supporting Department(s)	Community Development
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STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update which includes Chapter 9-703 Flood Hazards to address floodplain management regulations designed to promote the public health, safety, and general welfare. Flood management requirements will be updated as needed when identified by the Department of Public Works.

PHS-I: Development Title. The County shall amend the Development Title pursuant to California Government Code Section 65860.1 to provide consistency with amendments made to the General Plan pursuant to California Government Code Section 65302.9 for flood risk management. (RDR)

Implements Which Policy(ies)	PHS-2.1; PHS-2.3; PHS-2.4; PHS-2.7
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Responsible Department(s)	Community Development
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Supporting Department(s)	Public Works
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STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update for consistency with the General Plan approved in 2016. Additional updates pertaining to flood risk requirements will be processed as needed when identified by the Department of Public Works.

PHS-J: Levee Maintenance Corridors. The County shall review the Development Title and amend as necessary to require a minimum setback and easements consistent with State Title 23 and United States Army Corps of Engineers standards for levee maintenance corridors. (RDR)

Implements Which Policy(ies)	PHS-2.8; PHS-2.9; PHS-2.12; PHS-2.17
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Responsible Department(s)	Community Development
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Supporting Department(s)	Public Works
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STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes Section 9-703.190 Levees related to setback requirements for fences and poles within levee areas. The Development Title also includes other policies to limit impacts to levees.

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PHS-K: Collaborate with State and Local Flood Management Agencies. The County shall collaborate in developing a maintenance and funding plan for levees with State and local flood management agencies. (PI)	
Implements Which Policy(ies)	PHS-2.16; PHS-2.18
Responsible Department(s)	Public Works
Supporting Department(s)	Community Development
STATUS: This is an ongoing process. In June 2023, the Board of Supervisors authorized the General Services Director or their designee to vote in the affirmative to support the proposed special benefit assessment on County owned properties within the proposed San Joaquin Area Flood Control Agency Levee Construction and Maintenance Assessment District, which was later adopted by the Board of Directors for the San Joaquin Area Flood Control Agency.	
PHS-L: Public Information on Flood Risks. The County shall provide information educating the public about Federal Emergency Management Agency floodplain and Flood Insurance Rate maps, the risks associated with living in a levee inundation area, and programs for management and response to flooding hazards (PI)	
Implements Which Policy(ies)	PHS-2.21; PHS-2.23
Responsible Department(s)	Public Works
Supporting Department(s)	Community Development
STATUS: The Department of Public Works periodically informs the public through mailings and online notifications about flood risks in the area. The County also provides maps and links to other agency maps that identify flood hazard areas and provide evacuation information.	
PHS-M: Identify and Abate Critical Infrastructure. The County shall inspect, monitor, and provide emergency restoration of local bridges and other critical transportation facilities when damaged during an earthquake event. (PSP)	
Implements Which Policy(ies)	PHS-3.3
Responsible Department(s)	Public Works
Supporting Department(s)	
STATUS: The Department of Public Works inspects, monitors, and restores local bridges and critical transportation facilities in response to emergencies, including earthquake events.	
PHS-N: Public Information on Geologic Hazards. The County shall continue existing County programs to inform the public about methods to reinforce structures against geologic and seismic impacts, and shall promote awareness and preparedness in the event of a geologic or seismic hazard. (PI)	

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Implements Which Policy(ies)	PHS-3.1; PHS-3.2
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Community Development
STATUS: The Office of Emergency Services has a website dedicated to emergency preparedness that contains information about what to do before, during, and after an earthquake.	
PHS-O: Community Wildfire Protection Plan. The County shall review and update the Community Wildfire Protection Plan every five years. (PSP)	
Implements Which Policy(ies)	PHS-4.1
Responsible Department(s)	Office of Emergency Services
Supporting Department(s)	Community Development
STATUS: In 2022, the State created the 2022 County Coordinator Statewide Grant Program, which is designed to assist counties with wildfire mitigation outreach and coordination. As a result, in February 2023, the Board of Supervisors approved the Office of Emergency Services to hire a temporary staff member using grant funds to serve as the County Coordinator. In coordination with the Fire Chiefs Association, the coordinator position was added to conduct an initial census of wildfire mitigation work in San Joaquin County, attend workshops at the local and State level, identify and summarize actions of local groups, and provide regular reports and updates on collaborative efforts. The coordinator position was also added to assist in analyzing gaps in Countywide wildfire resiliency and emergency preparedness, and to develop recommendations to fill these needs. As of 2026, the Office of Emergency Services has partnered with the South San Joaquin County Fire Authority, CAL FIRE Santa Clara Unit, and other key local partners to assess wildfire mitigation needs across San Joaquin County in order to develop and implement a Community Wildfire Protection Plan (CWPP).	
PHS-P: Emission Banking. The County shall continue to support an emission banking program. (PSP)	
Implements Which Policy(ies)	PHS-6.2
Responsible Department(s)	Air Pollution Control District
Supporting Department(s)	Environmental Health, Community Development
STATUS: The Community Development Department continues to refer development projects to the San Joaquin Valley Air Pollution Control District (SJVAPCD) for review, and participate in SJVAPC programs, as applicable, including emissions banking.	
PHS-Q: Agricultural Best Practices Implementation. To implement best practices, the County shall work with agricultural organizations and stakeholders to: <ul style="list-style-type: none"> • create an outreach program to inform farmers about ways to: reduce fertilizer application with minimal to no effects on crop yield; reduce agricultural burning; and manage the collection and processing of manure and animal waste; and 	

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- develop an outreach and incentives program (e.g., rebate opportunities, waive permit fees, registration amnesty program) to encourage farmers to improve the efficiency of irrigation pumps. (IGC/PI)

Implements Which Policy(ies)	PHS-6.8
Responsible Department(s)	Community Development
Supporting Department(s)	Environmental Health

STATUS: The Agricultural Commissioner's Office provides information about pesticide application on their website, and the Environmental Health Department provides information about manure and animal waste management on their website. The Community Development Department also engages agricultural organizations and stakeholders during the review of development projects for input on best management practices, as applicable. One such agency, the San Joaquin Valley Air Pollution Control District, currently provides has an Ag Burn Alternatives Grant Program to provide incentives to utilize an alternative practice for the disposition of agricultural material from orchard/vineyard removals and Agricultural Irrigation Pump Engine Repower Program to provide incentives for engine replacement (repower) of engines/motors used to power agricultural irrigation pumps.

PHS-R: Monitor GHG Emissions. The County shall monitor GHG emissions a minimum of every five years and verify results of meeting the GHG emission reduction targets and goals. (PSR)

Implements Which Policy(ies)	PHS-6.1; PHS-6.2
Responsible Department(s)	Environmental Health
Supporting Department(s)	Community Development

STATUS: This is an ongoing process.

PHS-S: Hazardous Waste Management Plan. The County shall review and update the County Hazardous Waste Management Plan (CHWMP) every five years. (PSP)

Implements Which Policy(ies)	PHS-7.4
Responsible Department(s)	Public Works, Office of Emergency Services
Supporting Department(s)	Environmental Health

STATUS: The Environmental Health Department manages the Hazardous Materials Business Plan Program, the Hazardous Waste Generator Program, and the Hazardous Waste Tiered Permitting. The Hazardous Materials Business Plan Program is designed to protect the public health and safety and the environment by establishing business and area plans relating to the handling and release or threatened release of hazardous materials. The Hazardous Waste Generator Program is intended to protect public health and the environment from exposure to hazardous waste through a comprehensive program of inspection, chemical emergency response, surveillance, complaint investigation, and assistance to industry, enforcement and public education. The Hazardous Waste Tiered Permitting program ensures that

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hazardous wastes treated on site prior to reuse or disposal are stored, handled and disposed of in compliance with state and federal laws and regulations.

PHS-T: Hazardous Materials Area Plan. The County shall review and update the County Hazardous Materials Area Plan every five years. (PSP)

Implements Which Policy(ies)	PHS-7.7
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Responsible Department(s)	Public Works, Office of Emergency Services
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Supporting Department(s)	Environmental Health, Office of Emergency Services
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STATUS: In 2022, Office of Emergency Services updated the Emergency Operations Plan/Hazardous Material Area Plan.

PHS-U: Hazardous Waste Inventory. The County shall continue to maintain and periodically update a parcel inventory of past and present hazardous materials use, disposal, and cleanup activities, and hazardous waste facilities. This inventory shall be consulted in all land use decisions. (PSR)

Implements Which Policy(ies)	PHS-7.16
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Responsible Department(s)	Office of Emergency Services, Environmental Health
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Supporting Department(s)	Community Development
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STATUS: The Community Development Department retains land use records and the Environmental Health Department retains records of hazardous waste sites. The Community Development Department refers new development projects to the Environmental Health Department for review, and also the Office of Emergency Services and applicable State agencies, as needed.

PHS-V: Revise Building Code to Incorporate Noise Standards. The County shall review and update the County Building Regulations, as necessary, to ensure consistency with the most recent noise standards contained in the California Building Code, and to include the standards contained in Table 9.1 and 9.2, to include standards regulating noise from construction activities, and to facilitate a procedure for exemptions for special events, such as concerts and festivals. (RDR)

Implements Which Policy(ies)	PHS-9.1; PHS-9.2
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Responsible Department(s)	Community Development
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Supporting Department(s)	
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STATUS: The Community Development Department reviews and updates County Building Regulations following periodic updates to the California Building Code, including standards pertaining to noise. Additionally, in 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes Chapter 9-404 Noise to establish standards for maximum noise limits and procedures for enforcing them to ensure that the General Plan limits on noise exposure and land use compatibility policies are achieved and maintained. This chapter includes exemptions for specific activities and information regarding when a noise study is required.

Part 4: ADMINISTRATION AND IMPLEMENTATION

NCR Natural and Cultural Resources Element Table 4-7: Natural and Cultural Resources	
<p>NCR-A: Acquisition of Open Space. The County shall conduct a study to identify planned open space areas that are in jeopardy of conversion to other uses. Based on the findings of the study, the County shall work for public acquisition of the areas. (PSR)</p>	
Implements Which Policy(ies)	NCR-1.1; NCR-1.3
Responsible Department(s)	Parks and Recreation
Supporting Department(s)	General Services
<p>STATUS: The County limits development in areas identified as open space areas on the General Plan maps. If deemed necessary, the County could consider purchasing property to maintain open space.</p>	
<p>NCR-B: Agricultural Mitigation Strategy. The County, in coordination with the Agricultural Technical Advisory Committee, shall review and update the Agricultural Mitigation Strategy every 5 years. (PSP)</p>	
Implements Which Policy(ies)	LU-7.1; LU-7.10; LU-7.11; LU-7.12; LU-7.13
Responsible Department(s)	Community Development Department
Supporting Department(s)	
<p>STATUS: The Agricultural Mitigation Strategy is tied to the Agricultural Mitigation ordinance contained in Chapter 9-701 of the Development Title. It is anticipated that an update to the Agricultural Mitigation ordinance will be necessary in the near future. During that time, the Community Development Department will work with the Agricultural Technical Advisory Committee on the Agricultural Mitigation Strategy, as needed.</p>	
<p>NCR-C: Water Quality Maintenance. The County shall work with cities and water agencies to prepare a countywide hydrologic zone map indicating areas of known groundwater quality degradation to ensure proper well construction in those areas underlain by poor water quality and prohibition of use of the resource for specific purposes. (PSR/IGC)</p>	
Implements Which Policy(ies)	NCR-3.3; NCR-3.4
Responsible Department(s)	Public Works Department
Supporting Department(s)	

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<p>NCR-D: Management of Water Resources. The County shall monitor current and future water demands throughout the County and opportunities to improve water supply reliability. (PSR)</p>	
Implements Which Policy(ies)	NCR-3.3
Responsible Department(s)	Public Works Department
Supporting Department(s)	
<p>STATUS: The Water Resources Division of the Department of Public Works engages in regional, long-range planning for County-wide water issues, development of water rights and new surface water supply, groundwater management, monitoring of groundwater resources, and defending water supply and quality for future water resource sustainability in San Joaquin County and the San Joaquin Delta.</p>	
<p>NCR-E: Semi-Annual Groundwater Report. The County shall prepare a semi-annual Groundwater Report to monitor groundwater levels and groundwater quality, particularly around landfills and other facilities that could contaminate groundwater. (PSR)</p>	
Implements Which Policy(ies)	NCR-3.3
Responsible Department(s)	Public Works
Supporting Department(s)	
<p>STATUS: Since the Fall of 1971, the San Joaquin County Flood Control and Water Conservation District (District) has monitored groundwater levels and groundwater quality throughout San Joaquin County and has published the data in the Semi-annual Groundwater Report.</p>	
<p>NCR-F: Renewable Energy/PACE Program. The County shall develop and implement an incentive program to encourage the installation of solar hot water heaters and solar PV on existing and new developments. The County shall establish a Property Assessed Clean Energy (PACE) (AB 811) program for residential and commercial energy efficiency retrofit projects. (PSP)</p>	
Implements Which Policy(ies)	NCR-5.1; NCR-5.2
Responsible Department(s)	Community Development Department
Supporting Department(s)	
<p>STATUS: In 2016, the Board of Supervisors established a local PACE program, which is managed by the Neighborhood Preservation Division in the Health Care Services Agency. The PACE program provides financing for energy-efficient and renewable energy products, including solar products, as well as water-saving and drought-resistant products within unincorporated San Joaquin County.</p>	
<p>NCR-G: Remove Barriers to Renewable Energy. The County shall review and revise, as necessary, building and development codes and the Development Title and remove or otherwise address barriers to renewable energy production. (RDR)</p>	

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Implements Which Policy(ies)	NCR-5.2; NCR-5.3; NCR-5.4; NCR-5.6
Responsible Department(s)	Community Development Department
Supporting Department(s)	
<p>STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes new use types and allowable zones for renewable energy production. Additionally, the Building Code is updated periodically to account for new uses and regulations. As renewable energy technology changes, the Community Development Department anticipates that further updates will be required.</p>	
<p>NCR-H: Solar Energy Ordinance. The County shall develop, adopt, and implement an ordinance that guides the construction, installation, operation, and decommissioning of solar energy facilities. The ordinance shall describe where solar energy facilities are permitted within the County and the approval process. The ordinance shall provide for the protection of agricultural and biological resources. (RDR)</p>	
Implements Which Policy(ies)	NCR-5.3
Responsible Department(s)	Community Development Department
Supporting Department(s)	
<p>STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes use types to address solar energy facilities of various scale and purpose. Development Title Section 9-400.060 Small Residential Rooftop Solar Energy Installations establishes development standards and expedited permit review procedures for small rooftop solar energy solar energy systems, which are allowed by-right under State law, while Development Title Section 9-409.430 Solar Energy Systems provides standards for other solar energy systems.</p>	
<p>NCR-I: Review of Energy Consumption of County Operations. The County shall annually review and report on County energy consumption performance and identify programs and techniques to increase its energy efficiency. (PSR)</p>	
Implements Which Policy(ies)	IS-3.1; IS-3.3; IS-3.4; IS-3.5; IS-3.6; IS-3.7
Responsible Department(s)	General Services
Supporting Department(s)	
<p>STATUS: The General Services Department manages County facilities and implements energy efficient changes when possible.</p>	

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<p>NCR-J: Government Automobiles. As vehicles come up for replacement, the County shall evaluate the feasibility of replacing them with hybrids, alternative fuel, or smaller and more energy-efficient vehicles. (SO)</p>	
Implements Which Policy(ies)	IS-3.5; IS-3.6
Responsible Department(s)	Public Works
Supporting Department(s)	General Services
<p>STATUS: The Fleet Services Division of the Department of Public Works replaces County vehicles with hybrids, alternative fuel, or smaller and more energy-efficient vehicles when possible.</p>	
<p>NCR-K: Industrial Design Standards. The County shall establish standards to incorporate design features that use renewable energy sources in commercial, industrial, and agricultural uses. These standards may include orientation of structures for solar energy use, orientation or provision of adequate structural support for solar collectors, or use of cogeneration facilities. (RDR)</p>	
Implements Which Policy(ies)	NCR-5.11
Responsible Department(s)	Community Development Department
Supporting Department(s)	
<p>STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes updates to account for renewable energy/solar energy.</p>	
<p>NCR-L: Historic Preservation Commission. The County shall establish a Historic Preservation Commission to promote heritage preservation programs. (PSP)</p>	
Implements Which Policy(ies)	NCR-6.1; NCR-6.9
Responsible Department(s)	Historical Society
Supporting Department(s)	
<p>STATUS: The County currently has a Historic Records Commission whose purpose is to foster and promote the preservation of historical records. In addition to two members appointed by the Board of Supervisors, the members include the County Clerk or designee; County Librarian or designee; and County Museum Director or designee.</p>	
<p>NCR-M: Historic Resource Inventory. The County shall work with the Historical Society to inventory heritage resources in the County. The County shall designate additional Historic Landmarks based on the findings of inventory efforts. (PSR/IGC)</p>	
Implements Which Policy(ies)	NCR-6.1; NCR-6.4

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Responsible Department(s)	Community Development Department
Supporting Department(s)	
STATUS: The Historic Records Commission fosters and promotes the preservation of historical records. The County Museum identifies new potential heritage resources.	
NCR-N: Historic and Cultural Resource Preservation Regulations. The County shall update the Development Title to include archaeological, paleontological, and historic resource regulations, which will specify procedures to be followed in the event that significant resources are discovered during the development process. (RDR)	
Implements Which Policy(ies)	NCR-6.5
Responsible Department(s)	Community Development Department
Supporting Department(s)	
STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes Chapter 9-705 Historic Districts and Landmarks to establish regulations for establishing Historic District and Landmark designations for the preservation of historic resources of cultural, archaeological, architectural, aesthetic, and environmental value within the County.	
NCR-O: Mineral Resource Overlay Zone. The County shall update the Development Title to include a Mineral Resource Overlay Zone to be applied to areas in the County identified by the State Division of Mines and Geology as having mineral deposits of significant quantity, value, or quality in order to preserve those areas for mineral resource extraction. (RDR)	
Implements Which Policy(ies)	NRC-4.1; NRC-4.2
Responsible Department(s)	Community Development
Supporting Department(s)	
STATUS: In December 2022, the Board of Supervisors approved a comprehensive Development Title update, which includes Section 9-707.040 Mineral Resource Protection to identify requirements for extractive projects and non-extractive projects/activities proposed in areas of significant sand and gravel deposits designated for Resource Conservation on the General Plan Map or identified as sand and gravel resources by the by the California Division of Mines and Geology or the California Geologic Survey published by the State Department of Conservation. Additionally, the Geographic Information Systems Division of the Community Development Department maintains a Mineral Resource Zones layer in the County's District Viewer mapping system to identify resource areas.	

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NCR-P: Park and Recreation Master Plan. The County shall prepare, maintain, and implement a Park and Recreation Master Plan that identifies long-range recreational needs of the county, potential park sites and trail corridors, opportunities for partnerships, and financing strategies for local and regional parks. The Plan shall include an inventory of recreational facilities in existing communities and an analysis of needed additional facilities. The County shall update the Master Plan every five years to respond to changing community needs and recreation trends. (PSP)

Implements Which Policy(ies)	NCR-8.1; NCR-8.8; NCR-8.11
Responsible Department(s)	General Services, Parks and Recreation Division
Supporting Department(s)	

STATUS: In 2018, the Parks And Recreation Benchmarking and Assessment Report was completed to assist the Parks and Recreation Division of the General Services Department with administration and operation of the County's parks. The report evaluated how San Joaquin County compares to other counties based on a wide range of quantitative and qualitative information regarding parks, recreation, facilities, employees, services, and finances. The report also made several recommendations for improvements. Additionally, the 2023-24 to 2027-28 Capital Improvement Plan includes several water and/or sewer related park projects funded by the American Rescue Plan Act (ARPA). These projects include lake bank repairs at Oak Grove Regional Park, a new well at Westgate Landing, and preliminary work on irrigation upgrades, sewer tie-in at Gianone Park, sewer and domestic water tie-ins at Micke Grove Regional Park, a new well at the Regional Sports Complex, and installation of upgraded irrigation and smart meter systems at eight community parks. In 2021, the Board of Supervisors also approved the 2021-2026 Micke Grove Zoo Strategic Plan to update and improve the needs of the Micke Grove Zoo.

NCR-Q: Public Land Acquisition for Recreation. The County shall conduct a study to identify sites for potential future. Based on current and projected park and recreation needs, the County shall acquire the identified sites when funds become available. Special consideration shall be given for early acquisition and/or protection to those areas that have special features or are in areas planned for urban development. (PSR)

Implements Which Policy(ies)	NCR-8.2
Responsible Department(s)	General Services, Parks and Recreation Division
Supporting Department(s)	Community Development Department

STATUS: The Parks and Recreation Division of the General Services Department is currently considering development of a new park near the City of Tracy and updates to an existing site near the City of Stockton.

NCR-R: Study Recreational Potential of Selected Waterways. The County shall prepare a study of the recreational potential of selected waterways, particularly for trails, along the Calaveras River, the San Joaquin River, the Stockton Diverting Canal, and water conveyance projects. The potential for land

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use conflicts associated with public use of waterways (e.g., trespassing, littering, vandalism, compromising the integrity of flood protection) shall be assessed for selected recreation sites. (PSR)	
Implements Which Policy(ies)	NCR-8.16; NCR-8.17; NCR-8.18
Responsible Department(s)	General Services, Parks and Recreation Division
Supporting Department(s)	
STATUS: This is an ongoing process. The Community Development Department is currently considering policy changes to make development of recreation opportunities more feasible.	

NOTE: The abbreviations following each policy and program refer to the type of tools or actions the County can use to carry out the policies. These eight types of tools and actions are listed below and explained in detail in the 2035 San Joaquin County General Plan, Part 4, Administration and Implementation.

1. Regulation and Development Review (RDR)
2. Plans, Strategies, and Programs (PSP)
3. Financing and Budgeting (FB)
4. Planning Studies and Reports (PSR)
5. County Services and Operations (SO)
6. Inter-governmental Coordination (IGC)
7. Joint Partnerships with the Private Sector (JP)
8. Public Information (PI)

2. General Plan Amendments/Major Development Applications

General Plan Amendments and major development applications approved by the Board of Supervisors by date:

June 17, 2025

- PA-2300242 (TA) – A General Plan Text Amendment to update the Housing Element for the 2023-2031 housing cycle (6th cycle).

August 12, 2025

- PA-2400483 (SP) & PA-2400484 (GP, ZR) – A Specific Plan and General Plan Map Amendment/Zone Reclassification to establish a behavioral health campus for County residents in need of various behavioral health services, including treatment for substance use disorders, crisis stabilization, and other support services to be developed in collaboration with various County departments.
 - **PA-2400484** – A Map Amendment to amend the General Plan designation and zoning of the existing 18-acre parcel:
 - General Plan redesignation from Freeway Service Commercial (C/FS) to Mixed Use (M/X)
 - Zone Reclassification from Agriculture-Urban Reserve, 20-acre minimum (AU-20) to Mixed Use (M-X)
 - **PA-2400483** – A Specific Plan to develop the behavioral health facility on two campuses:
 - South Campus: The South Campus development includes a total of 211,250 square feet and 174 beds, and includes:
 - 76,000 square foot Community and Outpatient Services building
 - 35,250 square foot Urgent Care Services building with 42 beds
 - Two 50,000 square foot Residential Treatment Program buildings with a combined total of 132 beds.
 - North Campus: The North Campus development includes a total of 150,360 square feet and 252 beds, and includes 10 Supportive Transitional Housing buildings, including:
 - 99,000 square foot building with 178 beds
 - 36,000 square foot building with 42 beds
 - Eight 1,920 square foot modular buildings with a combined total of 32 beds.
 - Development of numerous outdoor facilities for use by the SJ BeWell Project denizens.
 - Use Types proposed with the Specific Plan include:
 - Supportive Housing
 - Residential Care Facility – Large
 - Transitional Housing
 - Medical Services – Clinic
 - Eating & Drink Establishment – Restaurant, Limited Service (ancillary)
 - Retail Sales & Services – Market (ancillary)

December 9, 2025

- PA-2500265 (TA) - A General Plan and Development Title Text Amendment for minor text changes. Proposed updates to the General Plan include creating an exception to the agricultural mitigation requirements for government projects on government-owned land and adding clarification to infrastructure requirements for stormwater drainage. Proposed updates to the Development Title

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include changes to Series 200, 400, 500, 600, 700, 800, and 900 to amend allowed uses, development regulations, infrastructure standards, definitions/terms, references and various other changes to address typos and inconsistencies or provide clarification.

3. Planning Goals

- General Plan Amendments

The 6th Cycle Housing Element Update for 2023-2031 was accepted by the Board of Supervisors on June 17, 2025. As part of the review of the Housing Element, the Safety Element was also reviewed for updates. In addition to these updates, the Community Development Department (CDD) hired a consulting firm to perform an audit of the General Plan to identify other elements of the General Plan that need to be amended to address updates to State law. The audit was completed and CDD recently began the process to request proposals for implementing these changes. In addition to this, CDD continues to review the General Plan land use maps for issues of consistency and consider how policies and goals in the General Plan relate to the direction being taken by the Board of Supervisors in relation to various other County activities.

- Development Title Text Amendments

CDD also continues to process clean-up text amendments to the Development Title, which was comprehensively updated at the end of 2022. These amendments help address consistency with the goals and policies of the General Plan, while also making for a more effective implementation document. Recent amendments to the Development Title include removal of Chapter 9-816 Abandoned Vehicles because it was simultaneously incorporated into a different County Code for use by the Sheriff's Office, and two general updates for minor revisions including infrastructure requirements for water, wastewater, and stormwater drainage. As CDD continues implementing the goals and policies contained in the General Plan, it is anticipated that additional Development Title Text Amendments will be required.

- Streamlining

CDD and other related County departments implemented new permitting software in 2024 that is designed to streamline projects and permits. This effort is still a work in progress, and in 2025, the County dedicated staff to improving the permitting system. The County continues to adapt to updates in technology and State law and CDD anticipates additional efforts will be made in 2026 and the coming years to address streamlining, better serve constituents, and make progress towards implementation of the General Plan.